

Message Text

PAGE 01 PHNOM 13340 01 OF 03 021958Z

45 73
ACTION SS-30

INFO OCT-01 ISO-00 /031 W
----- 009265

P 021350Z DEC 73
FM AMEMBASSY PHNOM PENH
TO SECSTATE WASHDC PRIORITY 4020
SECDEF WASHDC PRIORITY
INFO NSC PRIORITY
CJCS PRIORITY
CINCPAC PRIORITY
COMUSSAG PRIORITY
COMUSMCATHAI PRIORITY
AMEMBASSY BANGKOK PRIORITY
AMEMBASSY SAIGON PRIORITY
AMEMBASSY SINGAPORE PRIORITY

S E C R E T SECTION 1 OF 3 PHNOM PENH 13340
EXDIS
SECSTATE PASS AID

SAIGON ALSO FOR USDAO

E.O. 11652: GDS
TAGS: MILI, MASS, EAID, CB, VS
SUBJECT: CAMBODIAN RESUPPLY: SECOND UPDATE

REFS: (A) PHNOM PENH 12193/080100Z NOV 73 (EXDIS)
(B) PHNOM PENH 12872/211620Z NOV 73 (EXDIS)
(C) SECSTATE 234701/302333Z NOV 73 (EXDIS)

1. LIKE THE FIRST, THIS SECOND UPDATE OF CAMBODIAN
RESUPPLY PROBLEMS IS CAST IN THE FORM OF AN ANALYSIS
OF ACTIONS WE BELIEVE ARE NOW REQUIRED, RATHER THAN
A FULL PROGRESS REPORT. IT IS WRITTEN IN THE FRAME-
WORK OF THE FUNDING CONSTRAINTS SET FORTH IN REFTEL C.
HOWEVER, GIVEN THE FUNDING CONSTRAINTS WE BELIEVE THAT
TWO OF THE DECISIONS IN REFTEL (TO LIMIT AMMO
STOCKS TO 30 DOS AND TO EXCLUDE ESTABLISHMENT OF AN
AMMO DEPOT FOR CAMBODIAN MAP IN SAIGON) LEAVE US IN A
SECRET

PAGE 02 PHNOM 13340 01 OF 03 021958Z

SUB-OPTIMUM POSITION. THESE DECISIONS ARE APPEALED.

PART I: AMMUNITION

2. AS A RESULT OF THREE FACTORS, PROBLEMS IN BUILD-UP TO 30 DOS ARE CONSIDERABLY LESS SEVERE THAN PREVIOUSLY ESTIMATED. FIRST, AVERAGE DAILY ISSUES DROPPED FROM 330 S/TONS IN THE MONTH OF OCTOBER TO 283 S/TONS IN NOVEMBER. AS A RESULT, EVEN THOUGH THERE HAS BEEN SOME DIFFICULTY IN PROVIDING AMMO FOR SURFACE CALLS FORWARD IN LATE NOVEMBER AND EARLY DECEMBER, THE OVERALL STOCKS POSITION DID NOT DETERIORATE AS PROJECTED. SECOND, USARPAC HAS RESPONDED WELL IN PLACING AMMUNITION ASSETS ON THE GROUND IN THAILAND FOR LATE DECEMBER CALLS FORWARD. FINALLY, ACQUISITION OF ADDITIONAL TUGS AND BARGES BY MSCFE SHOULD ELIMINATE REQUIREMENT FOR ALL EXCEPT EMERGENCY AIRLIFT OF AMMUNITION AFTER 15 DECEMBER. THREE SIGNIFICANT PROBLEMS REMAIN UNSOLVED. THESE ARE:

(A) CONSTRUCTION OF ADDITIONAL REQUIRED STORAGE CAPACITY. CONSTRUCTION OF NEW DEPOT WAS INITIATED ON 21 NOVEMBER. HOWEVER, FANK SUBSEQUENTLY SHIFTED CONSTRUCTION PRIORITY TO EXPANSION OF STORAGE CAPACITY AT KANTAU TO MEET 30 DAY STORAGE REQUIREMENTS BECAUSE OF ANTICIPATED DIFFICULTIES IN MANNING, EQUIPPING, AND OPERATING A NEW STORAGE AREA IN THE IMMEDIATE FUTURE. TO DATE, TWO MODULAR PADS HAVE BEEN COMPLETED. FANK HAS BEEN ABLE TO COMMIT ONLY ONE MILITARY AND ONE CIVILIAN BULLDOZER TO THIS PROJECT. THE LACK OF ADDITIONAL BULLDOZERS PREVIOUSLY REQUESTED IS SERIOUSLY DELAYING THIS CONSTRUCTION EFFORT. IN THIS REGARD, WE ARE SURPRISED TO FIND YOU PLAYING BACK TO US IN REFTEL C THE ALLEGATIONS CONTAINED IN THE GAO REPORT OF 10 OCTOBER 73 WITH REGARD TO REDUNDANT QUANTITIES OF EARTH MOVING EQUIPMENT. WE BELIEVE THESE ALLEGATIONS WRONG, AND THOUGHT THEM ANSWERED TO YOUR AND OUR SATISFACTION IN MEDTC MEMORANDUM DATED 10 JUNE 1972 AND IN DOD/STATE RESPONSE TO THE GAO.

SECRET

PAGE 03 PHNOM 13340 01 OF 03 021958Z

UNFORTUNATELY THERE IS NO REPEAT NO REDUNDANCY IN QUANTITIES OF EARTH MOVING EQUIPMENT. TO CREATE CAPACITY FOR 30 DOS BY 15 JANUARY SIX ADDITIONAL DOZERS WILL BE REQUIRED BY 15 DECEMBER. IN ORDER TO OBTAIN THEM, FIRE-BASE CONSTRUCTION AND RESETTLEMENT PROJECTS WILL HAVE TO BE SUSPENDED IN THE AREA AROUND PHNOM PENH.

(B) APPROVAL OF ADDITIONAL FUNDING. TOTAL UNOBLIGATED FUNDS AFTER SUBMISSION OF CFW 0253, WITH RDD 19 DECEMBER, IS APPROXIMATELY \$4.5 MILLION. THIS IS NOT SUFFICIENT TO PAY

FOR CFW PROJECTED FOR DELIVERY ON 28 DECEMBER.
THIS CFW SHOULD BE SUBMITTED NLT 10 DECEMBER.
(SEE CHMEDTC 241230Z NOV)

(C) CONTINUED DEPENDENCE ON AIRLIFT. WITH AN 8-DAY
CONVOY CYCLE, A 30 DOS STOCK MEANS THAT AT
BEST AMMO AVAILABLE IN COUNTRY WILL FLUCTUATE
BETWEEN 22 AND 30 DOS. IF AT THE SAME TIME
RESUPPLY IS EXCLUSIVELY OUT OF THAILAND, THE
LEAD TIME ON AMMO ORDERS IS 16 TO 20 DAYS FROM
INITIAL MESSAGE TO OFF-LOADING. THUS SHOULD
WE LOSE PART OF THE AMMO STORED IN COUNTRY,

NOTE BY OC/T: EXDIS CAPTION ADDED PER S/S-O, MR. FINNERTY.

SECRET

PAGE 01 PHNOM 13340 02 OF 03 021959Z

45 73
ACTION SS-30

INFO OCT-01 ISO-00 /031 W
----- 009274

P 021350Z DEC 73
FM AMEMBASSY PHNOM PENH
TO SECSTATE WASHDC PRIORITY 4021
SECDEF WASHDC PRIORITY
INFO NSC PRIORITY
CJCS PRIORITY
CINCPAC PRIORITY
COMUSSAG PRIORITY
COMUSMCATHAI PRIORITY
AMEMBASSY BANGKOK PRIORITY
AMEMBASSY SAGION PRIORITY
AMEMBASSY SINGAPORE PRIORITY

S E C R E T SECTION 2 OF 3 PHNOM PENH 13340

OR SHOULD WE LOSE A BARGE OR TWO ON THE MEKONG, WE WOULD ALMOST
IMMEDIATELY BE FORCED INTO A SUBSTANTIAL AIRLIFT. WE BELIEVE
THAT THIS CONTINUED POTENTIAL RELIANCE ON AIRLIFT IS UNSOUND,
GIVEN THE POSSIBLE THREATS IN THE POCHENTONG AREA AND THE
CRITICAL SHORTAGE OF MILITARY POL IN THE PACIFIC THEATER.

3. THUS ACTIONS WE NOW BELIEVE REQUIRED ARE AS FOLLOWS:
(A) RECONSIDER AND AUTHORIZE THE ESTABLISHMENT OF A MAP-CAM-
BODIA AMMUNITION SUPPORT BASE IN RVN. NOTE THAT THIS BASE WOULD
NOT REPEAT NOT CALL FOR USE OF RVNAF STOCKS. RATHER STOCKS
WOULD BE SERVICE FUNDED, UNDER U.S. TITLE, UNTIL DRAWN AND TRANS-
FERRED TO MAP-CAMBODIA. THE ADVANTAGES OF THIS PLAN ARE: (I) ORDER
SHIPPING TIME FALLS FROM THE PRESENT 16 TO 20 DAYS OUT OF THAILAND
TO AN ESTIMATED 7 TO 10 DAYS; (II) THIS IMPROVES RESPONSE TIME

AND ALLOWS MUCH BETTER ESTIMATES OF ACTUAL REQUIREMENTS; (III) THUS THE NEED FOR EMERGENCY AIRLIFT CAN BE MUCH REDUCED; AND (IV) THE COST OF MOVING AMMO TO PHNOM PENH IS SIGNIFICANTLY REDUCED.

(B) AUTHORIZE THE BUILD-UP TO 38 DOS BY MID-FEBRUARY. WITH AN 8-DAY CONVOY CYCLE, THIS STOCK WOULD PROVIDE IN NORMAL CONDITIONS
SECRET

PAGE 02 PHNOM 13340 02 OF 03 021959Z

FOR A MINIMUM OF 30 DOS ON HAND IN PHNOM PENH. IT WOULD PROVIDE ADDITIONAL SECURITY AGAINST DEPLETION WITH LINES WITH RELATIVELY LOW DENSITY. MOST IMPORTANT, IT REDUCES THE NEED FOR EMERGENCY AIRLIFT IN THE EVENT OF PARTIAL LOSS OR TEMPORARY CLOSURE OF THE MEKONG LOC.

4. TO ACHIEVE 30 DOS BY 31 DECEMBER, AN ADDITIONAL \$19.8 MILLION FUNDING IS REQUIRED IMMEDIATELY (CHMEDTC 241230 NOV 73 NOTAL). AN ADDITIONAL \$5 MILLION WILL BE NEEDED FOR EARLY JANUARY CALL FORWARDS TO MAINTAIN A 30-DAY LEVEL. THE ADDITIONAL 8-DAY REQUIREMENT PROPOSED HERE NEED NOT BE FUNDED UNTIL THE EARLY THIRD QUARTER.

PART II - PETROLEUM

5. THE TARGET IS TO REACH BY 31 DECEMBER 60 DAYS OF SUPPLY FOR MILITARY POL AS WELL AS CIVILIAN FO AND ADO, AND 30 DAYS OF SUPPLY FOR ALL OTHER CIVILIAN POL. WE HAVE THE FOLLOWING THREE PROBLEMS:

(A) INADEQUATE REDUCTION OF CONSUMPTION. AS A FIRST STEP FANK REDUCED ITS CONSUMPTION OF ALL POL PRODUCTS 10 PERCENT BY DECEMBER 15 ALTHOUGH THE GKR HAS TAKEN INITIAL STEPS TO BEGIN RATIONING CIVILIAN GASOLINE AND AUTO DIESEL, IT HAS STILL TO INCREASE PRICES AND TAKE OTHER MEASURES DESIGNED TO REDUCE CIVILIAN CONSUMPTION (ANALYSIS OF SITUATION AND MISSION'S EFFORTS TO SECURE RADICAL ACTION, SEE PHNOM PENH 13152).

(B) INSUFFICIENT CIVILIAN POL PRODUCT. ACCORDING TO PRESENT PORJECTIONS AND BASED ON UNCHANGED RATES OF CONSUMPTION, THE DEFICIT WILL BE 34,051 CUBIC METERS BY THE END OF DECEMBER. MOST OF THE DEFICIT IS ATTRIBUTABLE TO A SHORTFALL IN CONTRACT COMMITMENTS TOTTALLING 24,582 CUBIC METERS AS OF DECEMBER 31ST.

(C) ADO IS A PARTICULAR PROBLEM. (SEE CHMEDTC 13334/020445Z DEC 73 NOTAL) IT IS SHORT ON THE CIVILIAN SIDE AND WE MAY WIND UP SHORT ON THE MILITARY SIDE, THUS BOTH USERS RISK RUNNING OUT IN EARLY JANUARY UNLESS FURTHER SUPPLIES CAN BE FOUND IMMEDIATELY. SINCE THIS IS A KEY SUPPLY ITEM FOR MILITARY AND CIVILIAN TRANSPORT, AND GENERATION OF POWER, EMERGENCY ACTION TO PROVIDE 5000 CUBIC METERS FROM PACOM RESERVE STOCKS MAY BE REQUIRED.

SECRET

PAGE 03 PHNOM 13340 02 OF 03 021959Z

6. THUS, THE FOLLOWING ACTIONS ARE NOW REQUIRED:

(A) CONSERVATION MEASURES. EMBASSY IS PRESSING HARD FOR PRICE INCREASES WHICH WE ARE HOPEFUL THE GKR WILL ACT ON AT THE NEXT COUNCIL OF MINISTERS MEETING ON DECEMBER 4TH. WHILE THE PRESENT REDUCTION IN MOGAS OF 40 PERCENT HAS BEEN SUCCESSFUL, WE ARE PROPOSING IMMEDIATE CIVILIAN CONSUMPTION REDUCTIONS OF 25 PERCENT FOR ADO, IDO AND FO, 20 PERCENT FOR AVIATION FUELS, AND 10 PERCENT FOR KEROSENE. THESE CUTBACKS WOULD REDUCE THE SHORTFALL IN CIVILIAN REQUIREMENTS BETWEEN NOW AND 31 DECEMBER FROM 34,051 CUBIC METERS TO 27,923 CUBIC METERS.

(B) INCREASE SUPPLY. WE WILL PRESS THE COMPANIES FURTHER TO MEET THEIR CONTRACT COMMITMENTS. HOWEVER, WE ARE NOT CONFIDENT OF SUCCESS, INASMUCH AS FULLY ONE HALF OF THE 24,582 CUBIC METER CONTRACT SHORTFALL THROUGH DECEMBER IS DUE TO SUMMIT/THAILAND. THIS COMPANY DOES NOT HAVE CRUDE RESOURCES OF ITS OWN, AND MAY BE PREVENTED BY THE THAI GOVERNMENT FROM EXPORTING TO CAMBODIA WHAT SUPPLIES

SECRET

PAGE 01 PHNOM 13340 03 OF 03 022005Z

45 73

ACTION SS-30

INFO OCT-01 ISO-00 /031 W

----- 009373

P 021350Z DEC 73

FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC PRIORITY 4022

SECDEF WASHDC

INFO NSC

CJCS

CINCPAC

COMUSSAG

COMUSMCATHAI

AMEMBASSY BANGKOK PRIORITY

AMEMBASSY SAIGON PRIORITY

AMEMBASSY SINGAPORE PRIORITY

S E C R E T SECTION 3 OF 3 PHNOM PENH 13340

EXDIS

IT CAN FURNISH. REALISTICALLY, THEN,
WE WILL PROBABLY HAVE TO LOOK TO THE MAJORS FOR THE
PRODUCT REQUIRED. WE SHALL HAVE TO ASK
SHELL AND CALTEX TO FRONT-END LOAD THEIR
REMAINING CONTRACTS SO AS TO MEET THE DECEMBER
STOCKING REQUIREMENTS WHILE THE MEKONG IS STILL
OPEN. AT THE SAME TIME WE SHOULD TRY TO ENLIST

EXXON, WHICH HAS COMPLETED ITS SUPPLY CONTRACT HERE AND IS LOOKING AROUND FOR AN OPPORTUNITY TO SELL ITS CAMBODIA OPERATION, TO PARTICIPATE IN THE SUPPLY EFFORT. BY SEPTTEL WE ARE ASKING SECSTATE TO APPROACH THE MAJORS IN SUPPORT OF DEMARCHES WE WILL MAKE TO THEIR LOCAL REPRESENTATIVES. A FURTHER, BUT RATHER FAR OUT POSSIBILITY IS TO ARRANGE ORDERS WITH THE INDONESIAN COMPANY PERTAMINA. THE INDONESIAN EMBASSY HERE HAS MADE A FEELER IN THIS DIRECTION, WHICH WE ARE ENCOURAGING THE GRK MINISTRY OF COMMERCE TO FOLLOW UP IN JAKARTA.

(C) ADO. WE HAVE ASKED CINCPAC BY SEPTTEL TO
SECRET

PAGE 02 PHNOM 13340 03 OF 03 022005Z

MAKE AVAILABLE 5000 CUBIC METERS FROM PACOM RESERVES. (MEDTC 13334).

7. AT THE MOMENT TANKERS ARE NOT A PROBLEM. APART FROM THE SMALL QUANTITY PRESENTLY SCHEDULED FOR DECEMBER SHIPMENT, TELEKHMER HAS SECURED FIVE ADDITIONAL TANKERS WITH A CAPACITY OF 6,000 CUBIC METERS. THE CONTRACTS ARE TO BE SIGNED FOR THEIR TANKERS ON DECEMBER 15.

PART III. RICE

8. THE ACTIONS OF NSC AND WASHINGTON AGENCIES HAVE ASSURED THAT ADEQUATE QUANTITIES OF RICE TO MEET A TARGET OF 45 DAYS SUPPLY IN CAMBODIA BY 31 DECEMBER AND 90 DAYS SUPPLY BY 31 JANUARY ARE EN ROUTE TO OR SCHEDULED FOR SHIPMENT TO SAIGON OR KOMPONG SOM. THERE IS EVERY INDICATION THAT TARGETS WILL BE MET. WE EXPECT THE FOLLOWING ARRIVALS IN DECEMBER AND JANUARY.

	DECEMBER	JANUARY
SAIGON	31,200	37,000
KOMPONG SOM	16,600	14,250

TRANSSHIPMENT OF RICE FROM SAIGON WILL DEPEND AS HAS BEEN PREVIOUSLY DISCUSSED IN TELEGRAMS ON THE AVAILABILITY OF SHIPPING WHICH IS UNDER CONSTANT REVIEW AND ADJUSTMENT. TRANSPORTATION OF RICE FROM KOMPONG SOM WILL DEPEND FIRST UPON THE OPENING OF ROUTE 4 AND SECONDLY UPON THE AVAILABILITY OF SHIPPING FROM KOMPONG SOM TO PHNOM PENH. STORAGE SPACE IN BOTH PHNOM PENH AND KOMPONG SOM IS ADEQUATE.

PART IV - PHNOM PENH PORT OPERATIONS.

9. CINCPAC PROVIDED A TRANSPORTATION EXPERT TO SURVEY THE PHNOM PENH PORT OPERATIONS AND MAKE RECOMMENDATIONS TO INCREASE THE PORT THROUGH PORT CAPABILITY IN THE SHORT-TERM WITHOUT CONSTRUCTION OR AN INCREASE IN MATERIALS

HANDLING EQUIPMENT. SURVEY WAS COMPLETED ON 28 NOVEMBER
AND CONCLUSIONS AND RECOMMENDATIONS PROVIDED TO GKR WITH
STRONG REQUEST FOR IMPLEMENTATION. WE ARE ALSO EXPLORING
A METHOD OF PAYING DOCK WORKERS AN INCENTIVE BONUS FOR
ALL RICE BAGS UNLOADED ABOVE AN ESTABLISHED NORM. WITH
SECRET

PAGE 03 PHNOM 13340 03 OF 03 022005Z

THESE MEASURES THROUGHPUT CAPABILITY CAN BE SIGNIFICANTLY
INCREASED. IN ADDITION, THE KHMER NAVY HAS BEEN TASKED
TO PROVIDE MILITARY STEVEDORES TO AUGMENT THE CIVILIAN
WORK FORCE AND HAS PERSONNEL ON ALERT TO BE EMPLOYED
WHEN REQUIRED. DURING THE PAST WEEK OFFLOADING PROCEEDED
AT A SATISFACTORY RATE AND IT WAS NOT NECESSARY TO COMMIT
THIS RESERVE WORK FORCE.
ENDERS

NOTE BY OC/T: EXDIS CAPTION ADDED PER S/S-O, MR. FINNERTY.

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 10 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY EQUIPMENT, REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 02 DEC 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: elyme
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973PHNOM13340
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: P750034-0463
From: PHNOM PENH
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731256/abqcceqgp.tel
Line Count: 346
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: (A) PHNOM PENH 12193/080100Z NOV 73 (EXDIS) (B) PHNOM PENH 12872/211620Z NOV 73 (EXDIS) (C) SECSTATE
234701/302333Z NOV 73 (EXDIS)
Review Action: RELEASED, APPROVED
Review Authority: elyme
Review Comment: n/a
Review Content Flags:
Review Date: 20 NOV 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20-Nov-2001 by shawdgc>; APPROVED <04-Jan-2002 by elyme>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CAMBODIAN RESUPPLY: SECOND UPDATE
TAGS: MASS, MILI, EAID, CB, VS
To: STATE
SECDEF INFO NSC
CJCS
CINCPAC
COMUSSAG
COMUSMCATHAI

BANGKOK
SAIGON
SINGAPORE

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005